



# GUAM SOLID WASTE AUTHORITY

LOURDES A. LEON GUERRERO  
Governor of Guam

JOSHUA F. TENORIO  
Lt. Governor of Guam

IRVIN L. SLIKE  
General Manager



GSWA Board Resolution 2022-007

## GSWA Board Resolution No. 2022-007 RELATIVE TO THE APPROVAL OF A BUDGET FOR THE GUAM SOLID WASTE AUTHORITY FOR FISCAL YEAR 2023

**WHEREAS**, the Guam Solid Waste Authority is an autonomous, public corporation of the Government of Guam; and,

**WHEREAS**, Title 10 Chapter 51A §51A115 indicates that the Board shall authorize, by means of the annual budget, payment of demands against the Authority resulting from the exercise of its powers under the Guam Solid Waste Authority Act if the purposes and amounts of such demands are projected in the budget, expressed in terms of major account groups of the Uniform System of Accounts, which has been adopted by the Board after receiving recommendations from the General Manager; and,

**WHEREAS**, the Annual Budget for the Guam Solid Waste Authority be funded by the anticipated revenues and other funds to be received and expended for the same fiscal year must be submitted by the Authority to *I Liheslaturan Guahan* and approved by law for the next fiscal year; and,

**WHEREAS**, the Guam Solid Waste Authority has a projected revenue of \$19,228,404.00; and

**WHEREAS**, the Guam Solid Waste Authority is expected to receive American Rescue Plan Act (ARPA) funds of \$3,000,000 for Operations and 1,080,000 for the Island Wide Collection Program; and,

**WHEREAS**, the Guam Solid Waste Authority has a total of two (2) funding sources, namely the Guam Solid Waste Operations and ARPA; and,

**WHEREAS**, the Guam Solid Waste Authority General Manager has presented the proposed Annual Budget for Fiscal Year 2023 totaling \$23,308,404.00; and,

**WHEREAS**, the Guam Solid Waste Authority General Manager has reviewed the budget to ensure that all budget expenditures are consistent with the strategic goals of the Authority; and

**THEREFORE, BE IT HEREBY RESOLVED** that the Board of Directors of the Guam Solid Waste Authority does hereby approve the Fiscal Year 2023 proposed budget of \$23,308,404.00 (Exhibit A).

**BE IT FURTHER RESOLVED** that the Board of Guam Solid Waste Authority does hereby authorize the management team to submit the Fiscal Year 2023 Annual Budget to *I Liheslaturan Guahan*.

Ayes: 5

Nays: 0



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GSWA Board Resolution 2022-087

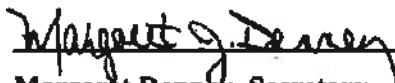
Absent: 0

Abstain: 0

Upon said roll call, the text of the foregoing was duly enacted as a Resolution of the Board of Guam Solid Waste Authority, Guam, on the 22<sup>th</sup> day of April 2022.

**GUAM SOLID WASTE AUTHORITY  
BOARD OF DIRECTORS**

  
\_\_\_\_\_  
Andrew Gayle, Chairman

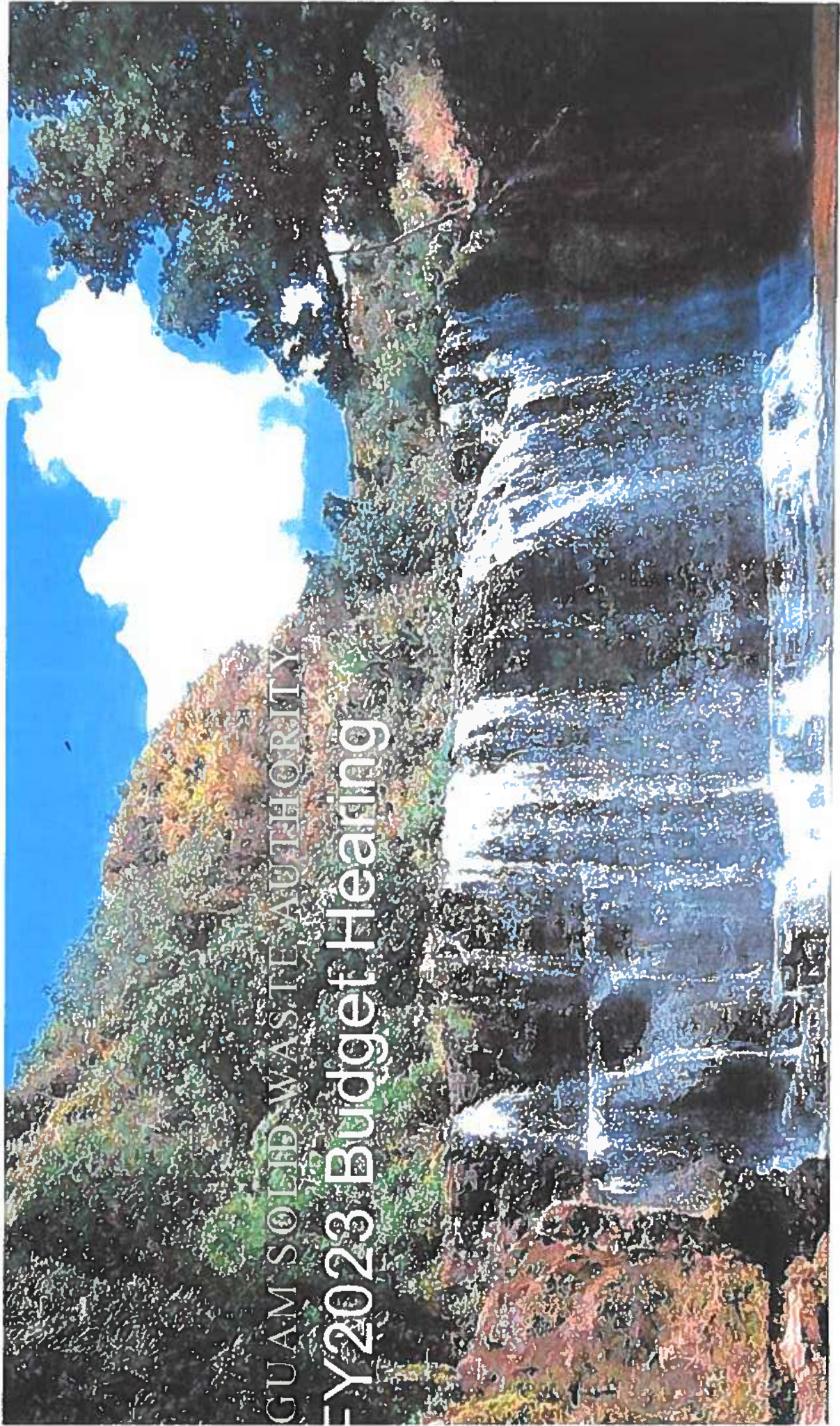
  
\_\_\_\_\_  
Margaret Denney, Secretary

**ATTEST:**

**ALICIA FEJERAN, CLERK**

BY:   
\_\_\_\_\_





GUAM SOLID WASTE AUTHORITY  
FY2023 Budget Hearing



## MISSION

The mission of the Guam Solid Waste Authority is to provide a safe and healthy environment for the people of Guam through proper, timely and efficient collections of refuse materials throughout the villages and urban areas to ensure their proper disposal in legally permitted facilities.

## GOAL AND OBJECTIVES

Pursuant to 28 GAR, Chapter 5:

- Protect public health, safety and welfare by reducing or eliminating health Hazards, fire hazards, offensive odors and unsightly litter attributable to Accumulation of solid waste;
- Ensure proper, cost-effective, and environmentally sound disposal of Solid waste;
- Reduce the demand for landfill sites and conserve land resources by Providing maximum recovery of usable materials of solid wastes within Limits of economic feasibility.
- Communicate with customers through educational efforts to increase Recycling participation in the current recycling program in order to Minimize waste and extend the life of the landfill.



## GUAM SOLID WASTE AUTHORITY

Actual Revenues from FY2018 to FY2021 - Authorized Revenues FY2022 and Projected 2023 Revenues

	ACTUALS	FY2019	ACTUALS	FY2020	ACTUALS	FY2021	AUTHORIZED	FY2022	PROJECTED
<b>Revenues:</b>									
Commercial Fees (Large)	9,893,327	9,736,079	-1.6%	8,563,649	-12.0%	8,670,302	1.2%	9,117,496	3.2%
Others - Government/Commercial Fees	1,610,220	1,520,396	-5.6%	1,444,278	-5.0%	1,547,101	7.1%	1,253,410	-19.0%
Residential Collection Fees	7,064,968	7,310,480	3.5%	7,432,086	1.7%	7,442,841	0.1%	7,808,799	4.9%
Host Community Fees	347,194	342,921	-1.2%	317,064	-7.5%	325,188	2.6%	336,624	3.5%
Transfer Stations	338,090	339,067	0.3%	360,246	6.2%	447,942	24.3%	441,411	-1.5%
Restoration	62,250	63,700	2.2%	43,600	-31.6%	71,100	63.1%	31,887	-55.2%
Reactivation	2,900	4,100	41.4%	3,700	-9.8%	5,500	49.6%	3,810	-30.7%
Trash Tags	5,366	5,652	5.2%	5,468	-3.3%	9,117	66.7%	10,749	17.8%
Interest Income	21,233	17,360	-18.2%	13,455	-22.5%	3,104	-76.9%	0	0%
Transfers In - CARES Act	0	0		33,844		55,552	64.1%	0	0%
<b>Total Revenues - SWOF</b>	<b>19,345,538</b>	<b>19,339,755</b>	<b>0.0%</b>	<b>18,217,390</b>	<b>-5.8%</b>	<b>18,577,747</b>	<b>2.1%</b>	<b>19,004,186</b>	<b>2.2%</b>
Transfers In - ARPA Funds - Operations	0	0		0		545,732		2,454,268	
Reimbursement Cell 3 costs	0	0		0		0		850,193	
<b>Total Funding available for Operations</b>	<b>19,345,538</b>	<b>19,339,755</b>	<b>0.0%</b>	<b>18,217,390</b>	<b>-5.8%</b>	<b>19,123,479</b>	<b>5.0%</b>	<b>22,308,647</b>	<b>16.7%</b>
Transfers In ARPA - IWC Program	0	0		0		0		7,920,000	
<b>Fund Balance - Equipment/Layon Closure Reserves</b>	<b>0</b>	<b>0</b>		<b>0</b>		<b>0</b>		<b>1,265,000</b>	
<b>Total Revenues &amp; Other Funding Sources</b>	<b>19,345,538</b>	<b>19,339,755</b>		<b>18,217,390</b>		<b>19,123,479</b>		<b>31,493,647</b>	

**Note:**

Commercial/Military revenues decreases of 1.2% in FY2020 is expected to be recovered within the next 2 years with annual increase of 5% in FY22, 3% in FY23 and 4% FY24

The expectation is that GSWA commercial/military revenues will return to normalcy similar to FY19 numbers by FY2024

GSWA revenues projects a decrease due to expected 50% to 70% reduction of sludge from the Northern District Plant

**FY2023 BUDGET REQUEST  
BY OBJECT CLASS**

OPERATIONAL EXPENDITURES: OBJECT CLASS:	FY2021 ACTUALS/ ENCUMBRANCES	FY2022 AUTHORIZED	FY2023 REQUEST	FY22 vs FY23	
				Increase (Decrease)	% Increase (Decrease)
PERSONNEL	2 405 842	2 511 533	2 784 150	172 617	6.6%
TRAVEL	3 536	24 000	24 000	0	0.0%
CONTRACTUAL	10 347 199	11 438 260	11 341 248	-97 012	-0.8%
SUPPLIES	303 346	410 056	389 456	-20 600	-5.0%
SMALL EQUIPMENT	628	20 394	10 362	-10 032	-49.2%
WORKERS COMPENSATION	0	4 000	4 000	0	0.0%
DRUG TESTING	850	1 000	1 000	0	0.0%
MISCELLANEOUS)	226 228	370 626	436 842	66 216	17.9%
POWER	66 026	92 775	102 053	9 278	10.0%
WATER	19 208	18 000	18 214	214	1.2%
COMMUNICAT IONS	50 544	61 490	55 057	-6 433	-10.5%
CAPITAL OUTLAY	45 980	680 635	680 635	0	0.0%
ORDOT POST CLOSURE CARE	2 247 971	2 000 000	2 000 000	0	0.0%
RECYCLING	967 539	1 037 636	1 082 760	45 125	4.3%
GEPA	305 167	202 992	0	-202 992	-100.0%
TRANSFERS TO GF	3 042 521	2 998 625	2 998 625	0	0.0%
<b>TOTAL BUDGET REQUEST</b>	<b>20 041 505</b>	<b>21 972 021</b>	<b>21 928 402</b>	<b>-43 619</b>	<b>-0.2%</b>

**OTHER ONE-TIME EXPENDITURES:**

ARPA Funded	
IWC Capital Equipment	420 000
IWC Contractual	660 000
FY21 Carry over Fund Balance -Equipment/Layon Reserves	0
<b>Total Funding Sources</b>	<b>1 080 000</b>
<b>TOTAL AUTHORIZED/PROPOSED</b>	<b>23 008 402</b>

**Notes:**

Excludes Host Community Fund fees. GSWA is authorized to use any carryover unexpended fund balances for purposes of Chapter 51A Budget approved by Legislature is not subject to the allotment process or the control of the Bureau of Budget Management Research nor shall the Governor transfer funds out of the Authority.

## CONTRACTUAL EXPENDITURES

Vendor Name	FY2021	FY2022	%		%
			Increase (Decrease)	FY2023	
Layon Operations	4 034 704	4 933 810	22%	5 020 913	18%
Hauler Only Transfer Station	3 103 218	3 318 065	7%	3 410 971	2.8%
Contractual Employees	1 175 085	1 352 088 <sup>3</sup>	15%	1 368 178	1.2%
Vehicle Maintenance/Repairs	1 076 509	940 714	-13%	951 908	1.2%
Other Contractual	957 672	893 583	-7%	589 278	-34.1%
	<u>10 347 199</u>	<u>11 438 260</u>	11%	<u>11 341 248</u>	-0.8%

**Note:**

1. Layon Operator contract increased significantly from \$22.14 in FY2021 to \$28.42 in FY2022, estimated additional cost of 700k. Layon Leachate costs also expected to increase in FY22
2. Hauler Only Transfer Station increased from FY21 to FY22 is due to projected additional tonnage in FY22
3. Additional Contractual Employees are needed to meet the demands of our recycling and bulk waste services

## **GSWA BUDGET REQUEST**

- Request authorization to expend all funding sources received for the purposes of Chapter 51A.
- Request that GSWA's funds not be appropriated to any department/program.
- Request that GSWA Annual Budget will be exempted from the Legislature approval.





## Notable Accomplishments FY2021 – FY2022

Initiated Island Wide Collection Planning.

Initiated Purchase of Three Large Collection Trucks with multipack bodies and one small electric truck.

Exploring the options available for closing Cells 1 and 2 at Layon.

Initiated discussion with companies that provide solar panels as part of Landfill Closures Communications with Guam Power Authority on the Solar Panel Project and Storage Battery Placement.

Continuation of Preventive Maintenance Program for Trucks and Self Hauling to Layon.

GSWA entered into a Memorandum of Agreement with GPA/GWA to accept over the counter payments providing GSWA customers with additional payment outlets.

GSWA has realized significant savings by awarding merchant services to First Hawaiian Bank.

Completed Cell 3 Construction.

**As of July 2, 2021, the substantial completion of the construction of Cell 3 at the Layon Landfill was successfully achieved.**

Upgraded GSWA Telephone System.

**GSWA's telephone system was upgraded to include an Integrated Automatic Call Distribution System in February 2022.**

Installed Multi-Threat Security System.

**GSWA included an installation of managed security products and professional services to provide a cost-effective security solution that helps detect and stop malicious traffic before it enters our network.**

Upgraded Customer Billing Software.

**GSWA upgraded the customer and billing software which links newly installed tablets in GSWA fleets with customer service updating customer's records daily while on routes.**

## **FY2023 OUTLOOK**

- **Implement New Pay Plan for GSWA employees.**
- **Implement the Island Wide Collection Program.**

